AF DOC W 198 .

Excerpt from the Robert Commission's Report on the Pearl Harbor Disaster

Washington, January, 23, 1942.

The President,

The White House.

Sir: The undersigned were appointed by Executive Order of December 18, 1941, which defined our duties as a commission thus:

Findings of Fact : III

It has been well known that the policy of the United States as to affairs in the Pacific was in conflict with the policies of other governments. It was realized by the State, War and Navy Departments of the United States that unless these policies were reconciled war in the Pacific was inevitable.

Findings of Fact IX (Excerpt)
Army Message of November 27

The responsible commanders in Hawaii knew that negotiations had been continued through October and November, and were awaiting further developments. November 27, 1941, the Chief of Staff of the Army informed the commanding general, Hawaiian Department, that the negotiations with Japan seemed to be ended with little likelihood of their resumption; that Japanese action was unpredictable; that hostilities on the part of Japan were momentarily possible; that in the event hostilities could not be avoided the United states desired that this nation should not commit the first overt act; the Department commander was not to be restricted to any course which would jeepardize segments his defense.

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The message directed him, even prior to hestile action, to undertake such recommaissance and other measures as he deemed necessary, but to carry them out in such a way as not to alarm the civil population or disclose his intent. He was directed to the information contained in the message to the minimum of essential officers and to report to the Chief of Staff the measures taken. The purport of this message was communicated by the department commander to the Commander in Chief of the Pacific Fleet.

On the same day (November 27, 1941) the Chief of Military Intelligence sent a message to the Intelligence Officer on the staff of the Commanding General, Hawaiian Department, directing him to inform the commanding general and his Chief of Staff that negotiations with Japan had practically ceased; that hostilities might ensue, and that subversive activity might be expected.

on the same day (November 27, 1941) the Chief of Naval operations sent a message to the Commander in Chief of the Pacific Fleet, which stated in substance that the dispatch was to be considered a war warning; that the negotiations with Japan in an effort to stabilize conditions in the Pacific had ended; that Japan was expected to make an aggressive move within the next few days; that an amphibious expedition against either the Philippines, Thai or Kran Peninsula, or possibly Bernee, was indicated by the number and equipment of Japanese troops and the organization of their nevel task forces.

It directed the execution of a defensive declayment in preparation for carrying out war tasks. It stated that Guam, Samoa and Continental Districts had been directed to take appropriate measures war Department. It ordered the addressee inform naval districts and Army authorities. The commander in chief of the fleet communicated the purport of this message to the general commanding the Havaiian Department of the Army.

Findings of Fact XII (Excorpts)

After receipt of the message of Nevember 27, the following action was taken:

The Commanding General, Hawaiian Department, ordered Alert No. 1 (see next succeeding paragraph) into effect on November 27, and it was maintained in effect until December 7. At the same time he ordered that the aircraft warning system operate daily from 4 a.m. to 7 a.m. The Commandant of the Fourteenth Naval District, in his capacity as base defense officer, called a conference of all the destroyer commanders of the inshere patrol, advised them that semething might happen, and that they should be on the alert.

The Commander in Chief of the Fleet made certain dispositions to units of the fleet for the purpose of strengthening his outposts to the south and west of the Hawaiian Islands, and also issued an order that any Japanese submarine found in the operating areas around the island of Onhu should be attacked. This order went beyond the authority given him by the Navy Department.

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Findings of Fact XVIII (Excerpts)

In the attack on Oahu a suspicious object was sighted in the prohibited area off Pearl Harbor at 6:30 a.m., by the U.S.S.

Antares. Between 6:33 and 6:45, this object, which was a small submarine, was attacked and sunk by the concerted action of a naval patrol plane and the U.S.S. Ward.

A report of this action by the Ward reached the maval base watch officer at 7:12 a.m., who notified his chief of staff. The ready destroyer was dispatched to investigate, but no alert warnings were issued, based upon this report.

Summary of the More Important Facts (Excorpts)

This conviction persisted notwithstanding messages containing warnings and orders, brought to the attention of both commanders over a period of weeks prior to the attack. As early as October 16 the commanders were warned of the result lity of an attack by Japan on the United States and were directed to take precautions and make preparatory dispositions in the light of this information. A significant warning message was communicated to both the local commanders on Nevember 21. On Nevember 27 each responsible commander was warned that hostilities were momentarily possible. The warnings indicated war, and war only.

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